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**Congress of the United States**  
**House of Representatives**  
**Washington, DC 20515-4202**

COMMITTEES:

Committee on Foreign Affairs

SUBCOMMITTEES:

Asia, the Pacific, Central Asia and Nonproliferation  
Middle East, North Africa and Global  
Counterterrorism

Committee on Transportation and  
Infrastructure

SUBCOMMITTEES:

Aviation  
Highways and Transit  
Railroads, Pipelines, and Hazardous Materials

November 28, 2022

Hon. Kevin McCarthy  
House Republican Leader  
H-204, The Capitol  
Washington, DC 20515

Dear Leader McCarthy,

Thank you for your leadership of our Conference, both in the past and as House Republicans prepare to enter the majority in the 118<sup>th</sup> Congress.

I write today requesting your support for a number of changes to House Rules of Procedure for the 118<sup>th</sup> Congress. Those rules changes, proposed language for which is enclosed with this letter, include:

- Requiring that short and long bill titles be germane to the content of legislation, and that vague phrases such as "and for other purposes" cannot be used to circumvent this rule;
- Requiring the Clerk to read a bill's CBO score immediately following the reading of the bill title on the floor and prior to any floor action;
- Requiring that a bill have a CBO score before it can be considered on the House floor;
- Prohibiting legislation, including suspensions but excluding amendments, from being considered en bloc;
- Prohibiting the passage of legislation within a rule bill (i.e., "deeming" legislation as passed upon the passage of a Rule bill);
- Prohibiting an Amendment in Nature of a Substitute that changes more than 50% of the underlying bill's text, or that substantially changes the original scope and purpose of the bill; and
- Prohibiting consideration of any legislation on the House floor that has not been reported out of the appropriate committee(s) of jurisdiction.

Additionally, I and many of my colleagues appreciate your commitment to returning the House to normal operations as soon as our party takes control on Jan. 3. It is my hope that this return to normal will not only include easing access to the Capitol and surrounding facilities and eliminating proxy voting, but will also include a prohibition against virtual committee meetings. The people's business should be conducted in-person and in the open.

Furthermore, our members and the American public deserve to have an appropriate amount of time to read legislation before Congress acts on it, which is why I respectfully request a stricter adherence to so-called 72-hour rule, which is ignored too often in our chamber.

House Republicans have an opportunity to show Americans that we are the party of fiscal responsibility, accountability, and rule-of-law. These common sense changes to House rules will demonstrate that we are serious about making Congress work once again for the people of the United States.

If you have any questions about these proposed changes or if I can be of assistance, please let me know.

Sincerely,

A handwritten signature in blue ink, appearing to read 'Tim Burchett', with a long horizontal flourish extending to the right.

Tim Burchett  
Member of Congress

[DRAFT]

NOVEMBER 15, 2022

117TH CONGRESS  
2D SESSION

**H. RES.** \_\_\_\_\_

Amending the Rules of the House of Representatives to prohibit the consideration of bills and resolutions whose long titles or short titles do not convey accurately and specifically the scope of their contents.

\_\_\_\_\_  
IN THE HOUSE OF REPRESENTATIVES

Mr. BURCHETT submitted the following resolution; which was referred to the Committee on \_\_\_\_\_

\_\_\_\_\_  
**RESOLUTION**

Amending the Rules of the House of Representatives to prohibit the consideration of bills and resolutions whose long titles or short titles do not convey accurately and specifically the scope of their contents.

1       *Resolved,*

2       **SECTION 1. PROHIBITING CONSIDERATION OF BILLS AND**  
3                       **RESOLUTIONS WITH MISLEADING TITLES.**

4       Rule XXI of the Rules of the House of Representa-  
5       tives is amended by adding at the end the following new  
6       clause:

1       “13. It shall not be in order to consider a bill, joint  
2 resolution, or resolution with a title which does not convey  
3 accurately and specifically the scope of its contents, or to  
4 consider a bill, joint resolution, or resolution whose text  
5 includes a short title which does not convey accurately and  
6 specifically the scope of its contents.”.

117TH CONGRESS  
1ST SESSION

# H. RES. 220

Amending the Rules of the House of Representatives to require the Clerk to read the Congressional Budget Office cost estimate of any bill immediately after the reading of the title of the bill.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 11, 2021

Mr. BURCHETT submitted the following resolution; which was referred to the Committee on Rules

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# RESOLUTION

Amending the Rules of the House of Representatives to require the Clerk to read the Congressional Budget Office cost estimate of any bill immediately after the reading of the title of the bill.

1       *Resolved*, That clause 3 of rule II of the Rules of the  
2 House of Representatives is amended by inserting at the  
3 end the following new paragraph:

4       “(1) After the reading of a bill title, the Clerk shall  
5 read the estimated cost, if any, of such bill as determined  
6 by the Director of the Congressional Budget Office.”.

# [DISCUSSION DRAFT]

NOVEMBER 16, 2022

117TH CONGRESS  
2D SESSION

## H. RES. \_\_\_\_\_

Amending the Rules of the House of Representatives to prohibit the consideration of any bill or joint resolution until a cost estimate prepared by the Congressional Budget Office has been available to the public, and for other purposes.

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### IN THE HOUSE OF REPRESENTATIVES

Mr. BURCHIETT submitted the following resolution; which was referred to the Committee on \_\_\_\_\_

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## RESOLUTION

Amending the Rules of the House of Representatives to prohibit the consideration of any bill or joint resolution until a cost estimate prepared by the Congressional Budget Office has been available to the public, and for other purposes.

1       *Resolved,*

2       **SECTION 1. CBO SCORING OF LEGISLATION.**

3       Rule XXI of the Rules of the House of Representa-  
4       tives is amended by adding at the end the following new  
5       clause:

1       “13.(a) It shall not be in order in the House to con-  
2 sider a bill or joint resolution, or an amendment thereto  
3 (including an amendment offered in the Committee of the  
4 Whole House on the State of the Union or an amendment  
5 adopted pursuant to the adoption of a rule providing for  
6 the consideration of the bill or joint resolution) or a con-  
7 ference report thereon, until an estimate of the costs of  
8 carrying out such measure prepared by the Director of the  
9 Congressional Budget Office has been made available to  
10 the public on the Office’s public website.

11       “(b) It shall not be in order to consider a rule or  
12 order that waives the application of paragraph (a).”.

# [DISCUSSION DRAFT]

NOVEMBER 16, 2022

117TH CONGRESS  
2D SESSION

## H. RES. \_\_\_\_\_

Amending the Rules of the House of Representatives to prohibit the consideration of en bloc bills or resolutions under suspension of the rules, and for other purposes.

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### IN THE HOUSE OF REPRESENTATIVES

Mr. BURCHETT submitted the following resolution; which was referred to the Committee on \_\_\_\_\_

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## RESOLUTION

Amending the Rules of the House of Representatives to prohibit the consideration of en bloc bills or resolutions under suspension of the rules, and for other purposes.

1       *Resolved,*

2   **SECTION 1. PROHIBITION AGAINST CONSIDERATION OF EN**  
3                   **BLOC BILLS OR RESOLUTIONS UNDER SUS-**  
4                   **PENSION OF THE RULES.**

5       Clause 1 of rule XV of the Rules of the House of  
6   Representatives is amended by adding at the end the fol-  
7   lowing new paragraph:



1       “(d) The Speaker may not entertain a motion that  
2 the House suspend the rules with respect to the consider-  
3 ation of en bloc bills or resolutions.”.

**[DISCUSSION DRAFT]**

NOVEMBER 16, 2022

117TH CONGRESS  
2D SESSION**H. RES.** \_\_\_\_\_

Amending the Rules of the House of Representatives to prohibit a resolution providing for the consideration of a measure from including a provision that, upon the adoption of the resolution, the House shall be considered to have passed a bill, joint resolution, resolution, or conference report.

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**IN THE HOUSE OF REPRESENTATIVES**

Mr. BURCHETT submitted the following resolution; which was referred to the Committee on \_\_\_\_\_

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**RESOLUTION**

Amending the Rules of the House of Representatives to prohibit a resolution providing for the consideration of a measure from including a provision that, upon the adoption of the resolution, the House shall be considered to have passed a bill, joint resolution, resolution, or conference report.

1       *Resolved,*

1   **SECTION 1. PROHIBITING RULES FOR CONSIDERATION OF**  
2                   **MEASURES FROM PROVIDING FOR PASSAGE**  
3                   **OF LEGISLATION BY HOUSE.**

4       Clause 6 of rule XIII of the Rules of the House of  
5 Representatives is amended by adding at the end the fol-  
6 lowing new paragraph:

7       “(h) The Committee on Rules may not include in a  
8 resolution reported by the Committee which provides for  
9 the consideration of a measure a provision that, upon  
10 adoption of the resolution, the House shall be considered  
11 to have passed a bill, joint resolution, resolution, or con-  
12 ference report.”.

.....  
(Original Signature of Member)

117<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

## H. RES. \_\_\_\_\_

Amending the Rules of the House of Representatives to prohibit an amendment in the nature of a substitute or a manager's amendment to a bill or joint resolution from revising more than half of the text of the bill or joint resolution or from otherwise making a substantial change in the scope or purpose of the bill or joint resolution.

### IN THE HOUSE OF REPRESENTATIVES

Mr. BURCHETT submitted the following resolution; which was referred to the Committee on \_\_\_\_\_

## RESOLUTION

Amending the Rules of the House of Representatives to prohibit an amendment in the nature of a substitute or a manager's amendment to a bill or joint resolution from revising more than half of the text of the bill or joint resolution or from otherwise making a substantial change in the scope or purpose of the bill or joint resolution.

1      *Resolved,*

1 **SECTION 1. PROHIBITING AMENDMENTS IN THE NATURE**  
2 **OF A SUBSTITUTE AND MANAGER'S AMEND-**  
3 **MENTS FROM SUBSTANTIALLY CHANGING**  
4 **TEXT, SCOPE, OR PURPOSE OF BILLS AND**  
5 **JOINT RESOLUTIONS.**

6 Clause 7 of rule XVI of the Rules of the House of  
7 Representatives is amended—

8 (1) by striking “No motion or proposition” and  
9 inserting “(a) No motion or proposition”; and

10 (2) by adding at the end the following:

11 “(b) If an amendment in the nature of a substitute  
12 to a bill or joint resolution, or an amendment to a bill  
13 or joint resolution which shall be considered to be agreed  
14 to upon the adoption of a resolution reported by the Com-  
15 mittee on Rules to provide for the consideration of the  
16 bill or joint resolution, revises more than half of the text  
17 of the bill or joint resolution or makes a substantial  
18 change in the scope or purpose of the bill or joint resolu-  
19 tion under consideration, the amendment shall be consid-  
20 ered to be on a subject different from that of the bill or  
21 joint resolution for purposes of paragraph (a).”.

.....  
(Original Signature of Member)

117TH CONGRESS  
2D SESSION

# H. RES. \_\_\_\_\_

Amending the Rules of the House of Representatives to prohibit the consideration of any bill or joint resolution that has not been reported by a committee, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

Mr. BURCHETT submitted the following resolution; which was referred to the Committee on \_\_\_\_\_

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# RESOLUTION

Amending the Rules of the House of Representatives to prohibit the consideration of any bill or joint resolution that has not been reported by a committee, and for other purposes.

1       *Resolved,*

2       **SECTION 1. PROHIBITION AGAINST CONSIDERATION OF**  
3               **MEASURES NOT REPORTED BY COMMITTEE.**

4       Rule XXI of the Rules of the House of Representa-  
5       tives is amended by adding at the end the following new  
6       clause:

1       “13. It shall not be in order to consider a bill or joint  
2 resolution that has not been reported by a committee.”.